



STATE HERITAGE REGISTER COMMITTEE

MEETING MINUTES

1 February 2022 | 9:00 am – 1:00 pm

Teleconference

ATTENDANCE	
MEMBERS	
The Hon Robyn Parker	Chair
Ms Colleen Morris	Deputy Chair
Dr Stephen Gapps	Member
Dr Wayne Johnson	Member
Mr Paul Knight	Member
Dr Brian Lindsay	Member
APOLOGIES	
Ms Lisa Trueman	Member
Ms Natalie Vinton	Member
Mr Frank Howarth AM PSM	Alternate Member
HERITAGE NSW	
Mr Sam Kidman	Executive Director, Heritage NSW
Mr David Hoffman	Senior Heritage Officer, Heritage Programs North (Items 2.1, 3.1, 5.3)
Ms Emma Dortins	Manager, Heritage Programs South (Items 2.2, 5.2)
Mr Stuart Read	Senior Heritage Officer, Heritage Programs South (Items 2.2, 5.2)
Ms Mary Ann Hamilton	Acting Manager, Heritage Programs North (Items 3.2, 3.3, 3.4, 5.3, 5.4)
Ms Sonia Limeburner	Manager, Program Coordination (Items 4, 6.1, 6.2)
Dr Damian Tybussek	Senior Heritage Officer, Heritage Programs South (Item 5.1)
SECRETARIAT	
Ms Olgica Lenger	Manager Secretariat
Ms Linda Bugarin	Assistant Secretariat Officer

IN-CAMERA SESSION

Item 1. Welcome and Formalities

The Chair, Robyn Parker, opened the meeting at 9:00 am and delivered an Acknowledgment of Country.

It was noted that Lisa Trueman and Natalie Vinton were apologies and a quorum had been met.

Item 1.1 Conflict of Interest Declarations

The Committee noted the following standing declarations:

- Robyn Parker: 2011-2015 Decisions
- Colleen Morris: National Trust of Australia
- Dr Wayne Johnson: Place Management NSW
- Lisa Trueman: GML Heritage

The State Heritage Register Committee noted a previously reported update from Lisa Trueman regarding Item 3.3 Kurrumbede Homestead Complex in that Sharon Veale of GML Heritage was recently engaged on a pro-bono basis to assist the Dorothea McKellar foundation with their submission to the NOI and that Trueman has not been involved in that advice in any way; that there is no conflict and no further action is required.

The State Heritage Register Committee noted previously reported engagement of Morris regarding Item 3.2 Badangi RTL; that there is no conflict of interest and no further action is required.

Item 1.2 Out of Session Decisions

The Committee noted that an Interim Heritage Order (IHO) for a period of twelve months for the property of Glenlee, Lugarno has been approved for gazettal on 28 January 2022.

Item 1.3 Minutes from the Previous Meeting – 30 November 2021

Resolution 2022-01
The State Heritage Register Committee:
1. Confirmed the minutes of the previous ordinary meeting (30 November 2021) as a complete and accurate record of that meeting.
Moved by Brian Lindsay and seconded by Paul Knight

Item 1.4 Matters Arising

Secretariat will work with Committee members to address any technical issues with the Diligent platform.

Item 1.5 Action Report

The State Heritage Register Committee noted the report and closed items recommended for closure.

Item 2. SHR Nominations – Notice of Intention

Item 2.1 Singleton Watermills Archaeological Site (and moveable heritage), Kurrajong – Notice of Intention

The State Heritage Register Committee received an update on Singleton Watermills Archaeological Site (and moveable heritage), Kurrajong – NOI from David Hoffman.

Key points noted/discussed:

- Site visits were undertaken in October 2021 and January 2022, with representatives from Hawkesbury City Council (nominator and part owner), Merroo Christian Centre (part owner), Kurrajong-Comelroy Historical Society (KCHS) and Heritage NSW.
- Representatives from Darug Custodian Aboriginal Corporation also attended the site visit in January 2022.
- Significant cultural practices, including Aboriginal grinding grooves, a possible scar tree and ochre deposits that suggest a pathway of cultural practice were identified and recorded.
- The nomination will be considered by the Aboriginal Cultural Heritage Advisory Committee (ACHAC) at the ACHAC meeting on 17 February 2022 for its Aboriginal Cultural Heritage (ACH) values.
- The proposed curtilage for this item includes part of the land contained in the 2009 land claims by the Deerubbin Local Aboriginal Land Council (LALC).
- Crown Lands, as the third owner, has indicated they would most likely support the listing, and that the land claims would not hinder their support for the nomination.
- Noting that the Deerubbin LALC is yet to be consulted, the Committee emphasised the importance for comprehensive consultations to be undertaken with all stakeholders as part of the listing process.
- The Committee noted that the nomination will be considered by the Aboriginal Cultural Heritage Advisory Committee (ACHAC) at its meeting on 17 February 2022. Any new information arising from research relating to ACH values will be added to the listing.

The Committee thanked David Hoffman for his work on this nomination.

Resolution 2022-02

That the State Heritage Register Committee

1. **Considers** that the item known as *Singleton Watermills Archaeological Site (and moveable heritage)* at 88 & 154 Mill Road, (28 & 71A McIntosh Lane) Kurrajong, defined in accordance with the curtilage shown at Tab 2.1C of the report, is likely to be of state heritage significance;:
2. In accordance with section 33(1)(a) of the *Heritage Act 1977*, will **give** each person that it considers to be an affected owner or occupier written **notice** that it is going to consider whether or not to recommend the listing of the item concerned (a *Notice of Intention to Consider Listing*);
3. The consideration to recommend the listing (*a Notice of Intention to Consider Listing*) will **take effect** upon consideration of the nomination by the Aboriginal Cultural Heritage Advisory Committee at its next meeting on 17 February 2022; and

4. In accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, will cause a **notice** of intention to consider listing to be **published** in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 21 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Colleen Morris and seconded by Dr Stephen Gapps

Item 2.2 Loftus Junction Railway Signal Box – Notice of Intention to delist

The State Heritage Register Committee noted the update on Loftus Junction Railway Signal Box – Notice of Intention to delist by Emma Dortins and Stuart Read.

The Committee noted that the item was considered during the Chair's term as Minister and agreed that there is no conflict of interest.

Key points noted:

- The item will be placed in a Rail and Tramway Museum in Loftus, where it will be interpreted and made accessible to the public.
- Heritage NSW considers this a good conservation outcome.

The Chair acknowledged the input of Sydney Trains in this process, and thanked Emma Dortins and Stuart Read for their work and succinct summary paper.

Resolution 2022-03

That the State Heritage Register Committee:

1. **Considers** the item known as *Loftus Junction Railway Signal Box* at the Illawarra Railway, Loftus, defined in accordance with the curtilage shown at Tab D of the report, is no longer of state heritage significance;
2. In accordance with section 33(1)(a) of the *Heritage Act 1977*, will **give** each person that it considers to be an affected owner or occupier written **notice** that it is going to consider whether or not to recommend the de-listing of the item concerned (a Notice of Intention to Consider De-Listing); and
3. In accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider de-listing is given, will cause a notice of intention to consider de-listing to be published in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 28 days after the publication of the newspaper notice and the manner in which submissions may be made.
4. The Committee welcomes the proposed move of the *Loftus Junction Railway Signal Box* to a new location in order to conserve and secure the item and make it accessible to the public.

Moved by Dr Stephen Gapps and seconded by Dr Brian Lindsay

Item 3. SHR Nominations – Recommendation to List

Item 3.1 City Administration Centre (former), Newcastle – Recommendation to List with Site Specific Exemptions

The State Heritage Register Committee noted the update on City Administration Centre (former), Newcastle – RTL with Site Specific Exemptions by David Hoffman.

Key points noted:

- Following the Committee's decision in June 2021 that the item is of state heritage significance, Heritage NSW commenced negotiations on site specific exemptions after a site visit in November 2021. The site visit was delayed due to the building adaptation works and Covid-19 travel restrictions.
- The site-specific exemptions negotiations concluded in late January 2022.
- The item has been receiving many positive reviews of its adaptive re-use.
- The Committee was keen to inform the architect, Professor Brian Suters, of the Committee's decision to recommend the listing.

The Chair thanked David Hoffman for his hard work on this item.

Resolution 2022-04

That the State Heritage Register Committee resolved to:

1. In accordance with section 33(1)(d) of the *Heritage Act 1977* **advise** the Minister that the item known as *City Administration Centre (former), Newcastle* at 282 King St, Newcastle, is of state heritage significance, as shown in the plan at Tab 3.1B of the report;
2. **Recommend** to the Minister, in accordance with sections 32(1) and (2) of the *Heritage Act 1977*, that the Minister **direct** the listing of the item, *City Administration Centre (former), Newcastle* at 282 King St, Newcastle, on the State Heritage Register, as shown in the plan at Tab 3.1C of the report;
3. In accordance with section 33(1)(e) of the *Heritage Act 1977*, **give notice** of its decision to persons notified under section 33(1)(a); and
4. In accordance with section 57(2) of the *Heritage Act 1977*, **recommend** that the Minister grant the site-specific exemptions at Tab 3.1D of the report from section 57(1) of the Act in addition to the Heritage Council Standard Exemptions.

Moved by Dr Wayne Johnson and seconded by Colleen Morris

Item 3.2 Badangi – Recommendation to List

The State Heritage Register Committee noted the verbal update on Badangi – RTL by Mary Ann Hamilton.

Key points noted:

- The notifications period (extended on 30 November 2021) will close on 15 February 2022.
- Curtilage negotiations are continuing with Transport for NSW and VIVA Energy (who lease part of Gore Cove), noting the VIVA Energy's concerns that listing might hamper future operations.

- Further update will be provided at March 2022 Committee on the progress of curtilage negotiations, taking into consideration a potential flexibility about curtilage options.

The Committee thanked Christina Kanellaki Lowe for her hard work on this item and Mary Ann Hamilton for presenting.

Item 3.3 Kurrumbede Homestead Complex – Update on Site Specific Exemptions

The State Heritage Register Committee received a verbal update on Kurrumbede Homestead Complex – Update on Site Specific Exemptions by Mary Ann Hamilton.

Key points noted:

- Heritage NSW met with Whitehaven Coal on 27 January 2022 and discussed an outline of approvals should the site be listed.
- Heritage NSW consider the Conservation Management Plan (CMP) to be a good management document comprising detailed policies but would like the site specific exemptions to be more detailed and specify what works are exempt.
- Whitehaven Coal is concerned that a State listing could constrain them in potential future mine extensions or development in the area outside the proposed curtilage.
- Whitehaven Coal believes that removing the buildings would not impact heritage significance if there is photographic records and if the cottages are included in the future interpretation of the complex.
- The SSD starts away from ruinous buildings and will not be in the SHR curtilage.
- The Committee discussed how, according to the CMP, the buildings are to be fenced off and allowed to fall into a ruinous state.
- The Chair requested that the CMP be adhered to with regard to the buildings, and for the curtilage to be slightly eased, and requested an outcome by the next SHRC meeting.
- Mary Ann Hamilton will organise a meeting with Andrew Sneddon, Heritage Consultant, Extent Heritage and Darren Swaine, Whitehaven to discuss the schedules of works proposed for exemptions.

The Committee thanked Mary Ann Hamilton for the update.

Item 3.4 Simpson Lee House II – Recommendation to List – Update

The State Heritage Register Committee received a verbal update on Simpson Lee House II – NOI by Mary Ann Hamilton.

Key points noted:

- Site specific exemptions are currently being agreed to and finalised with the owner, Glenn Murcutt.
- This item will return to the Committee for recommendation to list in March 2022.

Item 4. Preliminary Assessment of New SHR Nominations

The State Heritage Register Committee noted a paper and update on Preliminary Assessment of New SHR Nominations by Sonia Limeburner.

Item 4.2 Haberfield Heritage Conservation Area, Haberfield – SHR Nomination

Key points discussed:

- In January 2022, the Inner West Council (IWC) submitted a nomination to list the Haberfield Heritage Conservation Area on the SHR.
- A community consultation undertaken by IWC indicates a broad owner and community support for the nomination.
- The Council has pursued the listing of Haberfield on the SHR from as early as 2001.
- The Committee discussed the complexities and concerns around cultural landscape listings and significant resourcing implications for both Heritage NSW and IWC.
- The nomination would require 12-18 months of policy work to underpin an effective and efficient framework for cultural landscapes listings.
- The Committee agreed to invite a presentation from IWC at the March or April 2022 SHRC meeting.

Item 4.3 Darlinghurst Public School, Darlinghurst

Key points noted:

- The item is included on the Department of Education's s.170 Heritage and Conservation Register and listed as a local heritage item on the Sydney LEP; however, recent compliance issues have been noted at the site.
- Heritage NSW considers that the item may be of State heritage significance.
- The Committee agreed to write to the Department of Education Heritage to provide them with the heritage assessment so that they may update their State Heritage Asset Register (s.170 register) to reflect the item's potential State heritage significance.

Resolution 2022-05

The State Heritage Register Committee:

1. **Noted** the report.
2. **Noted** the receipt of Inner West Council (IWC)'s nomination to list Haberfield on the SHR and **agreed** to invite IWC to make a presentation to the SHRC at its meeting in March or April 2022.
3. **Agrees** that the Darlinghurst Public School may be of State heritage significance but is not a current priority to progress to an assessment towards listing on the SHR (i.e. Not Prioritised).

Moved by Dr Brian Lindsay and seconded by Colleen Morris

Item 5. Matters for Consideration / Decision

Item 5.1 Wingello Park – Curtilage Options Update

The State Heritage Register Committee noted the update paper on Wingello Park – Curtilage Options from Damian Tybussek.

Key points noted:

- The Committee discussed various curtilage options for this site, including option A that was discussed at the site inspection.
- The approved subdivision for this site will have to be varied to move the housing envelope, regardless of which curtilage option is selected.
- The curtilage size has been determined according to view lines and the protection of the homestead.
- The view of the homestead as per the 1846 photo can still be captured at the site, but it is now within surrounding gardens. The image can be reproduced across all curtilage options.
- The Committee will consider the NOI submission at its May 2022 meeting, following discussions with the owner on selected curtilage.

The Committee thanked Dr Damian Tybussek and Emma Dortins for this item.

Resolution 2022-06
<p>That the State Heritage Register Committee:</p> <ol style="list-style-type: none"> 1. Noted the contents of the paper. 2. Determined that option A presented in Tab 5.1A of the report should be pursued in consultation with the owner. 3. Requests Heritage NSW to write to the owner to signal the Committee's intention to consider Notice of Intention to List at the 3rd May 2022 meeting and extend an invitation to the owner to attend the 3rd May 2022 Committee meeting.
<p>Moved by Colleen Morris and seconded by Paul Knight</p>

Item 5.2 Corrimal Coke Works – Site Specific Exemptions

The State Heritage Register Committee noted the update on Corrimal Coke Works – Site Specific Exemptions by Emma Dortins and Stuart Read.

The Chair acknowledged and thanked the Committee members, including all Committee and Council members who attended the site visit, for their hard work and challenging discussions with the owners and developers to make this nomination workable and reasonable.

The Chair specifically thanked Brian Lindsay for clearly and concisely articulating the Committee's recommendations.

The Chair also acknowledged and thanked Sam Kidman, Executive Director Heritage NSW, and officers Emma Dortins and Stuart Read, for their professionalism and hard work in difficult negotiations, going above and beyond to make this nomination happen.

Key points noted:

- Heritage NSW is working with the owner and their development partner on agreed site-specific exemptions to manage the site.
- The Committee noted that the LEP amendment for rezoning has not yet been finalised. Development applications cannot be lodged until the site is rezoned to urban.
- Wollongong City Council (WCC) is finalising the Development Control Plan (DCP) which sets out requirements for the site.
- Heritage NSW will make enquiries with WCC to ascertain if council will support the listing.

- The Committee will consider the site specific exemptions in an out of session meeting to be held prior to the March SHRC meeting.
- Paul Knight was not involved in discussions of the resolutions.

The Chair thanked Emma Dortins and Stuart Read for the update.

Resolution 2022-07

The State Heritage Register Committee:

1. In accordance with section 33(1)(d) of the *Heritage Act 1977* **considered** submissions received during the period of public exhibition; and **resolved** that the item known as *Corrimal Coke Works Site* at 27 Railway Street, Corrimal, is of state heritage significance, as shown in the plan at Annexure B of the report.
2. **Determined** to adopt the Heritage NSW recommended curtilage: Option 1, Tab A of the 30 November 2021 SHRC report.
3. **Noted** that development of site-specific exemptions continues.
4. **Resolved** to consider Heritage NSW recommendations on site specific exemptions through an out of session process prior to 1st March 2022 SHRC meeting and, subject to the finalisation of the site-specific exemptions, to make a recommendation to the Minister, in accordance with sections 32(1) and (2) of the *Heritage Act 1977*, that the Minister direct the listing of the item, “Corrimal Coke Works Site” at 27 Railway Street, Corrimal, on the State Heritage Register, and in accordance with section 33(1)(e) of the *Heritage Act 1977*, to give notice of its decision to persons notified under section 33(1)(a).

Moved by Colleen Morris and seconded by Dr Brian Lindsay

Item 5.3 IHO Request – 7 Francis Street, Hunters Hill

The State Heritage Register Committee noted the update on 7 Francis Street, Hunters Hill – IHO Request by David Hoffman.

Key points noted:

- Heritage NSW believes the item could be of local significance for its associative, aesthetic, and rarity values.
- It was noted that the property is on the Seidler & Associates website and has been called a ‘modernist masterpiece’ (when previously advertised for sale).
- The Committee discussed the recommendation from Heritage NSW to make an Interim Heritage Order (IHO) in accordance with local council interim heritage order procedures and timeframes.
- The IHO made in accordance with local council procedures will lapse after six months, unless the local council decides that the item is to be placed on the heritage schedule of a local environmental plan, or it should be recommended by the Heritage Council for SHR listing.

The Chair thanked David Hoffman for the update.

Resolution 2022-08

That the State Heritage Register Committee:

1. Has assessed the item at 7 Francis Street, Hunters Hill and **determined** the item does not reach the threshold of State heritage significance. It is however likely to be of local heritage significance; and
2. **Recommends** the Minister for Environment and Heritage makes an interim heritage order over this item in accordance with local council interim heritage order procedures and timeframes.

Moved by Colleen Morris and seconded by Paul Knight

Item 5.4 Arrawarra Headland and Stone Fish Traps – Verbal Update

The State Heritage Register Committee noted the verbal update on Arrawarra Fish Traps by Mary Ann Hamilton.

Key points noted:

- The public exhibition period will close on 12 February 2022.
- Marine Parks Authority (MPA) is in the process of updating the Water Sharing Plan for the Coffs Harbour area, which will maintain and enhance the SHR values.
- Marine Parks Authority is developing a Draft Management Plan for the five NSW Marine Parks to preserve biodiversity values, recreational use and cultural practises that occur in the parks; community consultation closed on 31 January 2022.
- Heritage NSW is currently discussing site specific exemptions with the Coffs Harbour LALC and the Garby Elders, which may include:
 - Re-instating the fish trap to the old people’s way
 - To seek permission from both the Traditional Owners and Coffs LALC before any cultural tourism activities
 - Continued access for traditional use and cultural fishing.
- The Committee sought a confirmation that no site specific exemptions are required for day to day management of the site (under the *National Parks and Wildlife Act*, the *Marine Estate Management Act 2014* and the *Fisheries Management Act 1994*).
- Heritage NSW is undertaking further consultation (including with Crown Lands and Garby Elders) and will ensure that the listing documentation clearly reflects consultations undertaken with First Nations people.

The Committee thanked Mary Ann Hamilton for the update.

Item 6. Monthly Matters**Item 6.1 LGBTIQA+ SHR Priority Area Working Group – Monthly Update**

The State Heritage Register Committee noted the SHR Working Groups monthly update by Sonia Limeburner.

The Committee:

- Noted the report and recommendations from the LGBTIQA+ heritage working group.

- Agreed that the following shortlist of 11 places may be of State heritage significance and nominates them for progression to assessment for SHR listing (or where an existing SHR item, its listing entry be amended to include its LGBTIQ+ history and significance), towards the Heritage Council's LGBTIQ+ heritage SHR priority area in this order of priority:
 - Taylor Square, Oxford Street, former Darlinghurst Police Station (Mardi Gras) (already activated by SHRC on 31/8/21).
 - Camp Inc, 33A Glebe Point Road, Glebe
 - Paddington Town Hall, Paddington (SHR #561)
 - Tiresius House, 75 Morgan Street, Petersham
 - Elsie Refuge, Westmoreland Street, Glebe
 - The Star Hotel, Newcastle
 - Cooma Gaol, Cooma
 - The Imperial Hotel, Erskineville
 - Palace Hotel, Broken Hill (SHR #335)
 - North Gundagai Cemetery, Gundagai
 - Hyde Park, Sydney (SHR #1871)
- Agreed that the top three to four places from the shortlist will be the focus for assessment in the short term, for delivery for Sydney WorldPride 2023.
- Noted that regular working group meetings are no longer required and that the working group will now convene only as required by the Heritage Council and Heritage NSW.
- The Chair thanked the LGBTIQ+ Working Group and the Pride History Group for their work over the past year.

The Chair thanked Sonia Limeburner for the good report and great outcome.

Item 6.2 Monthly Listings Matters Report

The State Heritage Register Committee noted the Monthly Listings Matters report by Sonia Limeburner.

It was noted that following the restructure of Heritage NSW and the creation of new teams, the workplan will be revisited and reconsidered for this financial year.

Item 7. General Matters

Other business

The Committee noted the new organisational structure of Heritage NSW and sought further update at the March meeting.

Item 7.1 Forward Agenda

The State Heritage Register Committee noted the report.

Meeting Close

There being no further items of business, the Chair, Robyn Parker, closed the meeting at 1:00 pm.



.....
The Hon. Robyn Parker

Chair, State Heritage Register Committee

Date: 1 March 2022