



Heritage Council of NSW

Annual Report 2022-23



Contact Information and Acknowledgements

Unless otherwise stated, all photographic/imaging work is by Heritage NSW

The Heritage Council of NSW

Street Address

Level 14, 4 Parramatta Square, Parramatta 2150

Postal Address

Locked bag 5020, Parramatta 2124

Phone

02 9873 8500

Fax

02 9873 8599

Email

heritagemailbox@environment.nsw.gov.au

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The Heritage Council of NSW respects and acknowledges that its people and programs are built on the land and waters of the world's oldest living culture. We acknowledge that Aboriginal people are the traditional custodians of NSW and of the places listed on the State Heritage Register.

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About the Heritage Council of NSW

The Heritage Council of NSW is a statutory body established under the *Heritage Act 1977* (the Act). The Council is required by the Act to produce an annual report. The Council comprises nine members with a range of knowledge, qualifications and skills. Eight of these members are drawn from the community, government, the heritage/conservation profession and includes a nominee of the National Trust (NSW). The other member is the Secretary of the Department of Planning and Environment or their delegate.

The Heritage Council makes decisions about the care and protection of places and items that have been identified as being of heritage significance to the people of NSW. It also advises the Minister for Heritage on state heritage matters. The Heritage Council is supported by Heritage NSW, which provides professional advice and administrative support to help promote the identification, protection, conservation, management and celebration of heritage places across NSW and maintains the NSW State Heritage Inventory. Further details on the role and activities of the Heritage Council are available [here](#).

Heritage Council Members

Members Dr Brian Lindsay, Dr Nicholas Brunton and Mr Paul Knight were re-appointed for a second three-year term commencing on 1 March 2023.

Mr Frank Howarth AM PSM (Chair), The Hon Robyn Parker (Deputy Chair), Mr Ian Clarke (Member), Ms Colleen Morris (nominee of the National Trust of Australia (NSW)), and Ms Vanessa Holtham are ongoing members in 2022-23.

Ms Anthea Sargeant is a member of the Heritage Council of NSW as delegate of the Secretary, Department of Planning and Environment since 30 January 2023, replacing Mr Brett Whitworth who retired from the Council on 29 January 2023.

Mr Dillon Kombumerri is an observer from Government Architect NSW.

Heritage Council Meetings

The Heritage Council meets on the first Wednesday of every month between February and December. The Council met 11 times during 2022-2023 and held a significant number of sub-committee meetings, site visits and workshops.

To ensure it meets the obligations in relation to recommending items for listing on the State Heritage Register and approving applications for change and conservation management of these items, the Council delegates these functions to the State Heritage Register Committee and the Approvals Committee. Both committees meet monthly with members from the Council and additional experts. The Hon Robyn Parker is the Chair of the State Heritage Register Committee and Mr Ian Clarke is the Chair of the Approvals Committee.

State Heritage Register Committee of the Heritage Council

The State Heritage Register Committee makes recommendations in relation to the State Heritage Register nominations and listings. During 2022-23, the State Heritage Register Committee (SHRC) met eleven times and attended two site visits.

The Hon Robyn Parker (Chair), Ms Colleen Morris (Deputy Chair), Dr Stephen Gapps, Dr Wayne Johnson, Ms Lisa Trueman, and Ms Natalie Vinton, are ongoing members in 2022-23. Mr Frank Howarth is an alternate member on the Committee.

Mr Paul Knight and Dr Brian Lindsay were re-appointed as members of the Committee for a second three-year term commencing on 1 March 2023.

Approvals Committee of the Heritage Council

The Approvals Committee, under delegation from the Heritage Council, determines applications and provides advice on proposed changes and conservation management of items listed on the State Heritage Register. During 2022-23, the Approvals Committee met ten times and conducted several sub-committee meetings, workshops and site visits.

Mr Ian Clarke was appointed as Chair of the Approvals Committee commencing on 1 January 2023, replacing Mr Dillon Kombumerri who retired from the Committee on 31 December 2022.

Ms Vanessa Holtham was appointed to the Committee for a three-year term commencing on 6 July 2022.

Dr Nicholas Brunton was re-appointed as Deputy Chair of the Approvals Committee for a second three-year term on 1 March 2023.

Dr Daniéle Hromek was appointed as a member of the Committee for a three-year term on 3 February 2023.

Ms Caitlin Allen, Mr David Burdon, Ms Julie Marler, Mr David McNamara and Mr Bruce Pettman are ongoing members in 2022-23. Mr Frank Howarth is an alternate member.

Grants and Sponsorship Advisory Committee of the Heritage Council

The Grants and Sponsorship Advisory Committee provides advice to the Heritage Council and Heritage NSW on heritage incentives and service delivery programs. The Committee assisted with the eligibility and detailed assessment review for grant applications received for the 2023-25 Heritage Grants program.

Ms Colleen Morris was appointed to fill the vacant role as Chair of the Committee commencing on 7 September 2022 for the duration of her term on the Heritage Council.

Dr Brian Lindsay, Dr Anne-Maree Whitaker and Ms Cheryl Kemp are ongoing members in 2022-23.

Ms Glenda Chalker (ACHAC member) retired from the Committee on 12 October 2022 and Mr Paul Knight was appointed to the Committee as the interim ACHAC member

commencing on 5 October 2022, subject to ACHAC's nomination of a substantive member.

Mr Mitch McKay retired from the Committee on 28 February 2023 at the end of his term and the position is currently vacant.

Heritage Advisory Panel

The Heritage Advisory Panel provides expert advice to the Heritage Council and Heritage NSW on heritage protection and conservation matters including historic and maritime archaeology, engineering, landscapes, local government and planning.

Ms Colleen Morris (Chair), Ms Sheridan Burke (Deputy Chair), Professor Paul Ashton, Ms Surbjit Bhatti, Ms Emma Bombonato, Mr Matthew Devine, Ms Catherine Forbes, Mr Glenn Harper, Mr Robert Moore, Ms Claire Nunez, Mr David Nutley, Mr Niall Macken, and Mr Scott Robertson, are ongoing members in 2022-23.

Ms Judith Coombes retired from the panel on 1 July 2022 following her acceptance of ongoing employment with Heritage NSW, and Ms Joedie Lawler (ACHAC member) retired from the Panel at the end of her term on 11 February 2023. These positions are currently vacant.

Technical Advisory Panel

The Technical Advisory Panel provides expert technical advice to the Heritage Council and Heritage NSW on issues relating to the maintenance, management and conservation of heritage items and assets.

Mr David Logan (Chair), Mr Bruce Pettman (Deputy Chair), Mr Alex Been, Mr Harilal Gohil, Ms Sharon Hodgetts (ACHAC Member), Mr Eric Martin, Mr Stephan Netting (Fire & Rescue), Mr Peter Phillips, Professor Gianluca Ranzi, Mr Marc Relf, Ms Joy Singh, and Dr Yuanyuan Song, are ongoing members in 2022-23.

Mr Daire Fleming (alternate Fire & Rescue) member was re-appointed for a further two-year term on 5 March 2023, Mr Thomas Bowyer and Mr Gary Waller were re-appointed to the Panel for a further two-year term on 2 April 2023.

Ms Vanessa Holtham was appointed as a member of the Panel commencing on 5 October 2022 for the duration of her term on the Heritage Council.

Heritage Council of NSW – Membership and Attendance

Heritage Council of NSW	Method of Appointment	Role	Term [years]	First Appointment	Term End	Attendance	Expertise
Frank Howarth AM PSM	Ministerial appointment	Chair	6	Jan-19	Dec-24	10	<ul style="list-style-type: none"> • Conservation of the environmental heritage • Moveable heritage • Natural heritage • Cultural landscapes • Aboriginal heritage
The Hon Robyn Parker	Ministerial appointment	Deputy Chair	3	Feb-21	Jan-24	10	<ul style="list-style-type: none"> • Planning • Government liaison • Risk • Past Heritage Minister (2011-14)
Ian Clarke	Ministerial appointment	Member	6	Jan-19	Dec-24	11	<ul style="list-style-type: none"> • Engineering • Property economics
Colleen Morris	Nominee of the National Trust of Australia (NSW)	Member	5	Jan-19	Dec-23	10	<ul style="list-style-type: none"> • Cultural landscapes • Conservation of the environmental heritage • Australian garden history
Paul Knight*	Ministerial appointment	Member	6	Feb-20	Feb-26	10	<ul style="list-style-type: none"> • Aboriginal heritage
Dr Brian Lindsay	Ministerial appointment	Member	6	Feb-20	Feb-26	9	<ul style="list-style-type: none"> • NSW history • Governance
Dr Nicholas Brunton	Ministerial appointment	Member	6	Feb-20	Feb-26	10	<ul style="list-style-type: none"> • Property, planning or environmental law
Ms Vanessa Holtham	Ministerial appointment	Member	3	May-22	May-25	11	<ul style="list-style-type: none"> • Architecture • Conservation of the environmental heritage • Local government • Planning
Anthea Sargeant	Delegate of the Secretary DPE	Member	N/A	Jan-23	Open	5 (of 5)	<ul style="list-style-type: none"> • Planning
Dillon Kombumerri	Representative of Government Architect NSW	Observer	N/A	Oct-17	Open	9	<ul style="list-style-type: none"> • Architecture • Cultural landscapes
Retired Members							
Brett Whitworth	Delegate of the Secretary DPE	Member	N/A	Dec-19	Jan-23	6 (of 6)	<ul style="list-style-type: none"> • Planning

*Under Schedule 9 of the National Parks and Wildlife Act 1974, the Aboriginal Cultural Heritage Advisory Committee (ACHAC) comprises 13 members appointed by the Minister. This includes one nominee of the Heritage Council of NSW.

Mr Paul Knight is a member of both the Heritage Council of NSW and ACHAC. He brings his expertise in Aboriginal Cultural Heritage to both entities. The dual role held by Paul, not only strengthens the collaborative relationship between both the Council and the Committee but ensures that Aboriginal Cultural Heritage is considered and valued in all the work we do.

State Heritage Register Committee – Membership and Attendance

State Heritage Register Committee	Method of Appointment	Role	Term [years]	First Appointment	Term End	Attendance	Expertise
The Hon Robyn Parker	Heritage Council	Chair	3	Mar-21	Jan-24	10	<ul style="list-style-type: none"> • Planning • Government liaison • Risk • Past Heritage Minister (2011-14)
Colleen Morris	Heritage Council	Deputy Chair	5	Feb-19	Dec-23	10	<ul style="list-style-type: none"> • Cultural landscapes • Conservation of the environmental heritage • Australian garden history
Dr Stephen Gapps	Heritage Council	Member	3	Jul-21	Jun-24	11	<ul style="list-style-type: none"> • Aboriginal and colonial history
Dr Wayne Johnson	Heritage Council	Member	4.5	Jan-20	Jun-24	8	<ul style="list-style-type: none"> • Archeology • Heritage conservation
Paul Knight	Heritage Council	Member	6	Mar-20	Feb-26	10	<ul style="list-style-type: none"> • Aboriginal heritage
Dr Brian Lindsay	Heritage Council	Member	6	Mar-20	Feb-26	9	<ul style="list-style-type: none"> • NSW history • Governance
Lisa Trueman	Heritage Council	Member	3	Jul-21	Jun-24	10	<ul style="list-style-type: none"> • Architect and heritage consultant • Built heritage consultant • Local government design and statutory guidance to government agencies • Governance • Heritage legislation (local and state) • Heritage Impact Statement (HIS)
Natalie Vinton	Heritage Council	Member	3	Jul-21	Jun-24	11	<ul style="list-style-type: none"> • Heritage planning • Archaeology • Museums, curatorial, moveable heritage • Planning • Adaptive reuse • Heritage interpretation • Cultural heritage landscapes • Heritage asset management

Frank Howarth AM PSM	Heritage Council	Alternate member	6	Jan-19	Dec-24	4	<ul style="list-style-type: none"> • Conservation of the environmental heritage • Moveable heritage • Natural heritage • Cultural landscapes • Aboriginal heritage
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Approvals Committee – Membership and Attendance

Approvals Committee	Method of Appointment	Role	Term [years]	First Appointment	Term End	Attendance	Expertise
Ian Clarke	Heritage Council	Chair	6	Feb-19	Dec-24	10	<ul style="list-style-type: none"> • Engineering • Property economics
Dr Nicholas Brunton	Heritage Council	Deputy Chair	6	Mar-20	Feb-26	10	<ul style="list-style-type: none"> • Property, planning or environmental law
David McNamara	Heritage Council	Member	Open	May-20	Open	7	<ul style="list-style-type: none"> • Planning
Dr Caitlin Allen	Heritage Council	Member	4.5	Jan-20	Jun-24	8	<ul style="list-style-type: none"> • Archaeology • Conservation of the environmental heritage • Cultural landscapes • Moveable heritage • Natural heritage • Industrial heritage • Rural heritage • Community values assessment
David Burdon	Heritage Council	Member	4.5	Jan-20	Jun-24	9	<ul style="list-style-type: none"> • Architecture • Heritage conservation
Bruce Pettman	Heritage Council	Member	6.5	Apr-18	Jun-24	10	<ul style="list-style-type: none"> • Architecture • Heritage conservation
Ms Julie Marler	Heritage Council	Member	3	Jul-21	Jun-24	10	<ul style="list-style-type: none"> • Landscape architecture • Heritage conservation • Cultural landscapes
Ms Vanessa Holtham	Heritage Council	Member	3	Jul-22	May-25	10	<ul style="list-style-type: none"> • Architecture • Conservation of the environmental heritage • Local government • Planning
Dr Daniéle Hromek	Heritage Council	Member	3	Feb-23	Feb-26	3 (of 4)	<ul style="list-style-type: none"> • Architecture • Aboriginal heritage • Cultural landscapes

Frank Howarth AM PSM	Heritage Council	Alternate member	6	Jan-19	Dec-24	4	<ul style="list-style-type: none"> • Conservation of the environmental heritage • Moveable heritage • Natural heritage • Cultural landscapes • Aboriginal heritage
Retired Members							
Dillon Kombumerri	Heritage Council	Chair	4	Feb-19	Dec-22	3 (of 5)	<ul style="list-style-type: none"> • Architecture • Cultural landscapes

Statutory Reporting under s. 23 of the *Heritage Act 1977*

Interim Heritage Orders

Following advice from the Heritage Council of NSW or delegate, the Minister made one interim heritage order under section 24 of the *Heritage Act 1977* (the Act) in 2022-23:

- 115, 117 and 119 Holt Avenue, Cremorne

State Heritage Register (SHR) Listings

In 2022-23, the Heritage Council of NSW resolved to recommend to the Minister 12 items for listing on the State Heritage Register under section 32 of the Act.

Heritage Council of NSW - SHR listings recommended to the Minister in 2022-23

Item	Primary Address	LGA	Resolution to recommend listing to Minister
Appin Massacre Cultural Landscape	Appin	Wollondilly	16/9/2022
Marie Short Farmhouse	985 Beranghi Road, Crescent Head	Kempsey	1/11/2022
Manly Warringah War Memorial Park	King Street, Manly Vale	Northern Beaches	6/12/2022
Sydney Mardi Gras Parade Route	Oxford Street, Darlinghurst	Sydney	4/10/2022
South Head Cultural Landscape (including RMP 9-inch 12-ton gun)	Cliff Street, Watsons Bay	Woollahra	6/12/2022
Wingello Park	14597 Hume Highway, Marulan	Goulburn Mulwaree	31/1/2023

Item	Primary Address	LGA	Resolution to recommend listing to Minister
Plumwood	4120 Kings Highway, Monga	Queanbeyan-Palerang Regional	31/1/2023
Little Bay Miocene Geological and Ochre site	IR Lapwing Street (east side), Little Bay	Randwick	31/1/2023
Badangi	Manns Point, Holloway Park, Greendale Park, Smoothery Park, Milray Reserve, Gore Cove Reserve, Berry Island Reserve, Badangi Reserve, Berrys Creek, Gore Cove and part of Balls Head Bay	North Sydney and Lane Cove	4/4/2023
Ravensworth Homestead Complex and Setting	346 Hebden Rd, Singleton	Singleton	12/4/2023
Nowland's Lochinvar Coach House and Setting	7 Cantwell Road, Lochinvar	Maitland	2/5/2023
All Saints Anglican Church, Bodalla	42 Princes Highway, Bodalla	Eurobodalla	2/5/2023

Removals from State Heritage Register

In 2022-23, the Heritage Council of NSW recommended to the Minister the removal of the Loftus Signal Box from the State Heritage Register under section 38 of the Act.

Heritage Agreements

No heritage agreements under section 39 of the Act were entered into by the Minister in 2022-23.

Advice on historic shipwrecks protection orders

No shipwreck protection orders were issued under section 50 of the Act. Members of the public continue to regularly report the discovery or exposure of sites, and assist in monitoring the condition of shipwreck remnants and relics in NSW.

Order restricting harm to buildings

The Heritage Council of NSW did not have to exercise their powers under either sections 136 or 79c of the Act.

State Heritage Register amendments

In 2022-23, the Heritage Council of NSW recommended to the Minister a curtilage amendment to Anambah House.

Financial Assistance

The Heritage Council did not make any recommendations to the Minister under section 106 of the *Heritage Act 1977*.

Heritage Applications

The Heritage Council of NSW and Heritage NSW (as its delegate) provides heritage conservation and planning advice to many stakeholders on both local and state heritage items. In 2022-2023, a total of 1,273 applications were completed comprising approximately \$5.2 billion in Concurrence and Referral (CNR) applications under the *Environmental Planning and Assessment Act 1979* and \$4.2 billion in approval applications under the *Heritage Act*.

Major Applications and Planning Advice

Of the completed applications, 365 were classed as major application types under the *Heritage Act 1977* and 908 were referred under the *Environmental Planning and Assessment Act 1979* (EP&A Act), including:

Description	Completed
EP&A Act	908
SSD/SSI – State Significant Development/Infrastructure Referral	555
CNR inc. IDA, DAR, Clause 37, Modification	199

Planning Referrals inc. Planning proposals, Pre-lodgement services, Precinct, Regional or Master Plans, Regional Job Precinct, Re-zoning Application, State Significant Precinct, Special Activation Precinct, Development Control Plan, Discussion Paper and Place Strategy, Plan of Management, general advice	154
Heritage Act 1977	365
s.60 – Application and decision for works	165
s.65A – Variation to s.63 approval	59
s.60FT – Fast track	103
s.140 – Excavation permit	29
s.144 – Variation to excavation permit	9
Total	1,273

Key Projects and Activities

Policy and Strategy

Updated Delegations

In December 2021, the Heritage Council resolved to recommend that the Minister consent to the delegation of certain functions of the Heritage Council of NSW and grant agency specific exemptions to Place Management NSW under the *Heritage Act 1977*.

The new delegations and exemptions orders were signed by the Deputy Chair of the Heritage Council in August 2022. The orders were signed by the former Minister James Griffin MP on 1 September 2022 and gazetted on 23 September 2022.

The delegation instrument and exemption orders commenced on the date on which the Minister gave consent pursuant to section 169(3), on the recommendation of the Heritage Council (1 September 2022).

In May 2023, Heritage NSW delivered training to Place Management NSW staff that enabled them to record their delegated decisions in Heritage Management System (HMS).

Climate Change Project

In August 2023, the Heritage Council of NSW resolved to adopt six Climate Change Principles (Principles) to guide heritage policy development, decision making, adaptation and rapid response to the impacts of climate change on heritage places in NSW into the future.

Permission was granted by Heritage Victoria and the Heritage Council of Victoria to adapt the principles developed for the protection and conservation of Victorian cultural heritage places and objects from the impacts of climate change under the Victorian *Heritage Act 2017* to allow them to be used in NSW.

A Climate Change Action Plan has been developed to help HNSW implement the Climate Change Principles adopted by the Heritage Council. The actions in the plan are designed to build the knowledge and capacity of Heritage NSW staff, heritage place owners and managers about climate change and its likely impacts on heritage places and to develop practical steps to support the climate change resilience of heritage places and adapt to its impacts.

A set of case studies has been developed to help owners and managers of heritage items understand the challenges that climate change poses for maintenance and management. These case studies, together with information about the potential impacts

that climate change will have on heritage places in NSW, will be available on the Heritage NSW website.

Heritage Council Governance Review

The Heritage Council Terms of Reference and Code of Conduct were developed in consultation with the Governance Frameworks team, Department of Planning and Environment, and endorsed by the Heritage Council of NSW in May 2023.

The Terms of Reference complement the statutory functions and operation of the Heritage Council as provided in the *Heritage Act 1977*, and set out the purpose, membership, responsibilities, authority and operations of the Council.

The Code of Conduct outlines the standard of conduct expected of Heritage Council members in exercising their functions. It has been developed to comply with the NSW Government Boards and Committee Guidelines, which recommend all boards and committees have a code of conduct defining the values and minimum standards of behaviour expected of members.

Heritage Sightlines

The Heritage Council of NSW has previously raised concerns about the impact of some proposed large developments on historically significant views and sightlines in metropolitan Sydney.

A scoping paper on a potential sightlines and view corridor policy was presented to the Heritage Council in September 2022. Heritage NSW assisted the Heritage Council prepare a submission to submit to the Upper House Inquiry into Barangaroo sightlines in September 2022, and the Chair gave evidence to the Inquiry. In October 2022, a paper on sightlines was prepared and submitted to the Heritage Chairs and Officials of Australia and New Zealand (HCOANZ). A multi-agency workshop to discuss sightlines was held in November 2022.

Heritage NSW also undertook a high-level review of the protection of significant sightlines afforded by the *Heritage Act 1977* and the *Environment Protection and Assessment Act 1979*. Heritage NSW identified that in its current form, the Heritage Act provides limited potential for protecting significant sightlines unless within a State Heritage Register curtilage.

Heritage NSW sought input from other jurisdictions regarding their work on protecting sightlines in December 2022. Information was received from South Australia, Victoria and Western Australia. The information received indicated that in these states there are some existing mechanisms and initiatives to enable the consideration of sightlines. However, there are no explicit regulatory provisions to protect sightlines.

Based on consultation with the wider Department of Planning and Environment and the willingness of the Heritage Council to advance consideration of significant sightlines, Heritage NSW will continue to advance work in this area. This will include exploring definitions of 'significant heritage sightline' (as opposed to significant aesthetic sightline) and the application of such a definition in assessing and regulating items of significance under the Heritage Act.

Streamlining

State Heritage Register and Aboriginal Place Listing Process Review

Heritage NSW conducted a review of the State Heritage Register and Aboriginal Place listing processes. The review focused on:

- improving the internal efficiency and consistency of each listing process
- supporting a more time-efficient process by clarifying and streamlining key outputs (including policies, procedures, guidelines, and templates)
- improving the clarity and transparency of consultation during the listing process so that communities can identify and connect with listed Aboriginal Places and State Heritage Register items
- delivering improved customer service and community engagement outcomes by using data to drive efficiency in communication, clear processes, and timely listings
- setting appropriate listing key priority indicators or targets that reflect the aims above.

The report identified key areas for change including improving community engagement and internal guidance, refining the nomination pathways and providing clear guidelines for interaction between Heritage NSW and the Heritage Council and its committees. The Heritage Council of NSW and Heritage NSW will review the priority areas and consider strategies for implementation.

Preliminary Assessment of new SHR nominations

The SHR Committee (SHRC) continued to implement its Preliminary Assessment process which it developed and refined in the previous year, whereby eligible new SHR nominations are reviewed by the SHRC within one month of submission. During its Preliminary Assessment, the SHRC considers several factors including the likely level of heritage significance, owner support, threat to the item, and alignment with Heritage Council strategic priorities, to determine if a new nomination should be progressed for a full assessment towards potential listing on the SHR. This process ensures that new SHR nominations are handled in a strategic and timely manner, facilitates better work

planning, and leads to positive customer service outcomes, with nominators being advised if their nomination will be progressed within a short turnaround.

The SHRC considered 25 new SHR nominations over the course of the year, progressing 18 to the next stage for a full assessment.

Great Success Stories - Listings

Little Bay Miocene Geological and Ochre Site

The *Little Bay Miocene Geological and Ochre Site* gives us glimpses of life 22 million years ago in its Miocene era rock and peat deposits, which are exposed at ground level. The site is one of only two such sites in Australia.

Research at the site provides evidence of prehistoric Sydney, with pollen evidence of a species of wattle (*Acacia*) and subtropical rainforest cover. In the past the landscape was far more like the volcanic border ranges of NSW and Queensland, than today's dryish coastal scrub. At that time the coast was located further east, and Sydney Harbour, Kamay Botany Bay and Port Hacking were all densely vegetated valleys, well above water. Valuable insights into climate change, sea level change, vegetation, flora and fauna have been found and published from scientific work done here.

It is also significant for its long association with Sydney's Aboriginal people, who've visited and gathered red and white ochre here for over 20,000 years and continue to do so, today.



Figure 1: Little Bay Miocene Geological and Oche Site. (Photo credit: Shutterstock – a shot of bliss)

Marie Short Farmhouse

Designed by renowned architect Glenn Murcutt, *Marie Short Farmhouse* was listed on the State Heritage Register in December 2022. The farmhouse is located in a rural bushland setting near Crescent Head on the mid-north coast of New South Wales. It is an important example of late 20th century domestic modernism in NSW by one of Australia's most well-known architects.

Marie Short Farmhouse is an early example of an ecologically responsive and socially responsible modernist building that responds to features of the landscape, the materials at hand and local building techniques of the region. Key design features include the roof glazing and adjustable roof louvre system that allow adjustment of airflow and light according with the seasons. It reflects the development of environmentally sensitive architecture in the last quarter of the 20th century.



Figure 2: Marie Short Farmhouse. (Photo credit: Richard Powers)

Sydney Mardi Gras Parade Route

The *Sydney Mardi Gras Parade Route* was listed on the State Heritage Register in February 2023. This coincided with Sydney hosting the WorldPride event for 2023.

The listing incorporates sections of Oxford Street through Surry Hills and Darlinghurst, South Dowling Street and Anzac Avenue, from Moore Park Road to Lang Road, Moore Park. This marks the 2.4km route of the first Mardi Gras Parade in 1978, a protest which turned into a riot and started a slow revolution. The listing includes the former Darlinghurst Police Station on Forbes Street, where protestors arrested by NSW Police were locked up.

With the exception of the period of the COVID 19 pandemic, Mardi Gras parades have been held annually on this route since 1978 and it remains the focus of alternative LGBTIQA+ Sydney. These parades have had wide ramifications, encouraging tolerance, resilience, activism and gradual community acceptance and celebration.



Figure 3: Sydney Mardi Gras Parade – dykes on bikes. (Photo credit: Fimina Anna – Shutterstock)

Appin Massacre Cultural Landscape

The *Appin Massacre Cultural Landscape* was listed on the State Heritage Register on 25 November 2022. This listing recognises one of the earliest and most traumatic frontier conflict events between First Nations people and European settlers in Australian history. On 17 April 1816, Dharawal and Gundungurra people were massacred at Appin by the British military at the command of Governor Macquarie. The cultural landscape encompassed by the listing is split into five non-contiguous key locations that are tangibly connected with the historical accounts, shared histories and movements of the Appin Massacre, its two-year lead up, and aftermath. This landscape is of high importance to the Dharawal and Gundungurra people as the site of the brutal murder of their ancestors and their dispossession and displacement from Country.

Heritage NSW worked closely with affected landholders, Aboriginal community members and stakeholders across government to ensure the listing would deliver strong heritage outcomes that aligned with the Greater Macarthur Growth Area plan. Through positive, constructive and collaborative negotiations, all parties developed a shared understanding about issues and opportunities associated with the listing which ensured good outcomes and the ultimate success of the listing.

The resulting listing recognises the truth of past injustices to Aboriginal people and provides an opportunity for healing and reconciliation.



Figure 4: Appin Massacre Cultural Landscape, Area 3, view from Lachlan Vale. (Photo credit: Heritage NSW)

Great Success Stories - Approvals

Bondi Beach Cultural Landscape

The [Bondi Beach Cultural Landscape](#) (SHR item no. 01786) was added to the New South Wales State Heritage Register on 23 May 2008. Bondi Pavilion along with Bondi Beach, Bondi Park, and the Bondi Surf Bathers Live Saving Club building forms part of this SHR listed site as an iconic representation of the Australian beach experience.

Almost 100 years after it first opened, the Bondi Surf Pavilion underwent a major makeover, taking it from a worn-down building to the cultural heart of Bondi. The Heritage Council and Heritage NSW have been involved in revitalising and restoring Bondi Pavilion from the early design stage. The project was guided by the Pavilion's Conservation Management Plan, which was endorsed by the Heritage Council delegate in late 2019 and in 2020, the resulting section 60 application was approved. Multiple modification applications and other applications for signage and tenancy fit outs have been approved since. Extensive consultation with the Heritage Council Approvals Committee and Heritage NSW with multiple on-site meetings led to the successful resolution of identified heritage issues. Amendments to the design and development of

clear guidelines for future tenancy fitouts ensured that physical and visual impacts to the Bondi Surf Pavilion would be minimised.

The interpretation plan for the place was developed in close consultation with Heritage NSW and approved as part of the section 60 conditional consent. The plan includes various interpretative strategies, such as The Bondi Story Room, which acknowledges, interprets, and celebrates the many faces and narratives of Bondi, including First Nations people, the history of the Bondi Beach Cultural Landscape, the Bondi Pavilion, and Bondi Beach as a birthplace of surf culture.

This project has won the Heritage Creative Adaptation Award in the [NSW Architecture Awards](#) (held in June 2023) and has won the coveted ‘Judges’ Choice’ Award at the [National Trust Heritage Awards](#) (held in May 2023). Judges said it was “an absolutely brilliant project for an Australian heritage landmark that will now continue to serve local residents and visitors in a sustained and multi-purposeful way” (nationaltrust.org.au).



Bondi Pavilion in its wider cultural landscape (Photo credit: National Trust NSW, nationaltrust.org.au)

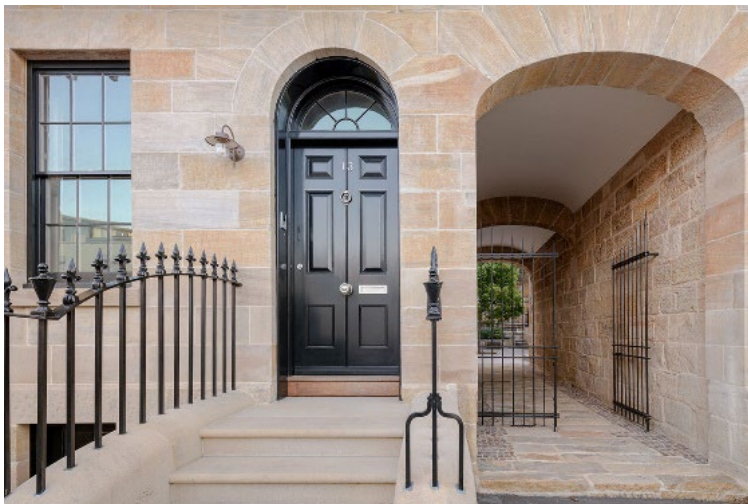
Millers Point Townhouse (11-13 Dalgety Road, Millers Point)

[Dalgety Terrace](#) (SHR item no. 00867) was added to the New South Wales State Heritage Register on 2 April 1999.

Heritage NSW is a proud contributor to the preservation and restoration of the Millers Point Townhouse, part of the Dalgety Terrace. The Townhouse was constructed in c1845 and designed by prominent colonial architect John Bibb, and is a rare local example of a Regency style house. The project has restored the quality and

sophistication of the original design through detailed conservation works and meaningful interpretation. Heritage NSW has provided expert guidance throughout the works which began in 2019 and concluded in late 2022. Heritage Council general terms of approval were issued for the Integrated Development Application (IDA) and an approval for the subsequent section 60 following IDA was issued in 2019. Heritage NSW provided expert archaeological advice that guided approval of subsequent section 65A applications.

This project was shortlisted for the [NSW Architecture Awards](#) (June 2023) and won the 'Conservation: Built Heritage' Award at the [National Trust Heritage Awards](#) held in May 2023.



Millers Point Townhouse entry (Photo credits: Design 5 Architects, design5.com.au)

Department of Lands and Department of Education Buildings: ‘The Sandstone Precinct’

The [Lands Department Building](#) (SHR item no. 00744) and [Department of Education Building](#) (SHR item no.00726) were added to the New South Wales State Heritage Register on 2 April 1999 and are collectively known as the Sandstone Precinct.

The Heritage Council and Heritage NSW have provided invaluable expert knowledge to underpin the conservation and renovation of the Sandstone Precinct, a project partially completed in early 2023. This project is an outstanding example of adaptive reuse which has involved several years of meticulous planning, conservation and renovation. The Education Building has been transformed into a hotel called Capella Sydney, allowing for a “heightened cultural immersion” (brj.com.sg) for visitors to Sydney’s historical Sandstone Precinct. The project is predicted to be one of the largest privately funded tourism infrastructure projects in NSW and Heritage NSW continues working with stakeholders to get the best heritage outcomes for the iconic precinct.



Department of Lands (left) and Education (centre) (Photo credit: Building Review Journal, brj.com.sg)

Busby’s Bore

[Busby’s Bore](#) (SHR item no. 00568) was added to the New South Wales State Heritage Register on 2 April 1999.

Busby’s Bore was built by convicts in the early 1800s and functioned as a conduit for water from Macquarie’s Swamp (in what is now Centennial Park), to the harbourside to

service the growing colony. The Bore was accidentally damaged during foundational excavation for a hotel in east Sydney. Heritage NSW worked closely with the developer, City of Sydney and Sydney Water to develop a remediation plan. Swift and decisive action on this matter ensured the preservation of Busby's Bore, a critical part of the wider subterranean heritage item, the Tank Stream. The remediation plan included amended archaeology and S60 permits to mitigate impact, and heritage interpretation offsets. Heritage NSW's role in protecting historical infrastructure is key to preserving our story to pass on to future generations.



Busbys Bore view from hotel (Photo credit: Visit Sydney, visitsydneyaustralia.com.au)

Sydney Opera House Concert Hall

The [Sydney Opera House](#) (SHR item no. 01685) was added to the New South Wales State Heritage Register on 3 December 2003, the National Heritage List on 12 July 2005 and World Heritage List on 28 June 2007.

Heritage NSW with the Heritage Council worked closely with the Sydney Opera House Trust, ARM Architecture and engineering firm Arup to facilitate the stunning Concert Hall renovation, completed in late 2022. This is an example of a project where fabric has not limited the scope of substantial change, striking a balance between aesthetics, form and function. The project coincided with the building's 50th anniversary in 2023 and is part of a decade of renewal taking place at the Sydney Opera House. As works continue, our team continues to collaborate closely with stakeholders to ensure the best heritage outcomes for this World Heritage listed landmark.

This project has won The Greenway Award for Heritage in the [NSW Architecture Awards](#) (held in June 2023).



Sydney Opera House Concert Theatre interior (Photo credit: Rajeev Maini)

Victoria Theatre Newcastle: Remembered and Revisited

The [Victoria Theatre](#) (SHR item no. 01301) was added to the New South Wales State Heritage Register on 27 August 1999.

Heritage NSW's Assessments team approved works on the State Heritage Register-listed building, Victoria Theatre, Newcastle. The Theatre is the oldest surviving purpose-built heritage theatre in New South Wales and our involvement has contributed towards community-led efforts to safeguard and reopen this spectacular place. Heritage NSW continues to engage with stakeholders as remediation and restoration works progress.

These works coincide with the [Victoria Theatre Newcastle Oral History Project](#), which highlights wonderful personal accounts of people who worked in and around the theatre. This project won the 'Education and Interpretation' Award at the [National Trust Heritage Awards](#) held in May 2023.

Governance

See the *Department of Planning and Environment Annual Report 2022-23* for the Internal Audit and Risk Management Policy attestation and the Cyber Security Policy (CSP) attestation.

Financials

Budgets and financial statements

The Heritage Council of NSW does not hold any assets and therefore does not produce accounts. In 2022-23 the Heritage Council operated within an agreed budget that was supported by the Corporation Sole, Minister Administering the *Heritage Act 1977* and the Department of Planning and Environment.

Funds granted to non-government community organisations

The Heritage Council of NSW did not make any recommendations to the Minister under section 106 of the *Heritage Act 1977*.

Statutory reporting obligations

The Heritage Council of NSW does not own any property and does not employ staff. Members of the Heritage Council are covered within the Department of Planning and Environment for:

- Insurance arrangements, through the NSW Government's self-managed insurance scheme (the NSW TMF)
- Privacy Management Plan, for matters under the *Privacy and Personal Information Protection Act 1998* (PPIPA)

The Heritage Council of NSW is supported by staff within the Department of Planning and Environment. See the *Department of Planning and Environment Annual Report 2022-23* for human resources information regarding:

- Workforce diversity
- Disability inclusion action plans
- Multicultural policies and services program
- Work health and safety

Overseas Travel

There were no overseas visits conducted by members of the Heritage Council of NSW in 2022-23.

Government Information (Public Access) Act 2009

The intention of the *Government Information (Public Access) Act 2009* is to make information more open and available to the general public. The Heritage Council of NSW complies with this Act by proactively releasing information on the website and responding to formal applications made to the Department of Planning and Environment.

Statistical information about access applications received is reported in the Department of Planning and Environment Annual Report.

Annual Report Production

The total external cost incurred in the production of the Heritage Council Annual Report 2022-23 was absorbed by Heritage NSW.

Annual report compliance checklist

Compliance requirement	Section in the Annual Report
Access	Statutory reporting obligations – access to Heritage Council of NSW
Additional matters for inclusion in annual reports 1) PPIP Act 2) external costs for production of report 3) website report can be accessed	1) Statutory reporting obligations – Privacy and Personal Information Protection Act (PPIP) Act 1998 & 2) Statutory reporting obligations – Annual report production
Agreements with Multicultural NSW	N/A
Aims and objectives	About Heritage Council of NSW
Application for extension of time	N/A
Budgets	N/A
Charter	About Heritage Council of NSW
Consultants	Statutory reporting obligations - consultants
Consumer Response	N/A
Cyber Security Policy (CSP) attestation	Governance
Disclosure of Controlled Entities	N/A
Disclosure of Subsidiaries	N/A
Disability Inclusion Action Plans	N/A
Economic or other factors	N/A
Exemptions	Statutory reporting obligations – exemptions
Financial statements	N/A
Funds granted to non-government community organisations	Financials
<i>Government Information (Public Access) Act 2009</i>	Statutory reporting obligations
Human Resources	Statutory reporting obligations
Identification of audited financial statements	N/A
Inclusion of unaudited financial statements	N/A

Internal audit and risk management policy attestation	Governance
Investment performance	N/A
Implementation of Price determination	N/A
Land disposal	N/A
Legal Change	N/A
Liability management performance	N/A
Management and activities	About Heritage Council of NSW
Management and structure	About Heritage Council of NSW
Multicultural Policies and Services Program	N/A
Numbers and remuneration of senior executives	N/A
Payment of accounts	N/A
Promotion	Statutory reporting obligations - Overseas travel
Public Interest Disclosures (PID)	Statutory reporting obligations – Public interest disclosures
Research and Development	N/A
Requirements arising from employment arrangements	N/A
Risk management and insurance activities	Statutory reporting obligations – Risk management and insurance
Summary review of operations	Statutory Reporting under section 23 of the <i>Heritage Act 1977</i>
Time for payment of accounts	N/A
Workforce Diversity	N/A
Work Health and Safety (WHS)	N/A

Disclaimer

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